

Transmittal Note

#### SUPPLEMENT TO

## ANNEX 13 — AIRCRAFT ACCIDENT AND INCIDENT INVESTIGATION

(Eighth Edition)

- 1. The attached Supplement supersedes all previous Supplements to Annex 13 and includes differences notified by Contracting States up to 28 December 1995.
- 2. This Supplement should be inserted at the end of Annex 13, Eighth Edition. Additional differences and revised comments received from Contracting States will be issued at intervals as amendments to this Supplement.

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## SUPPLEMENT TO ANNEX 13 — EIGHTH EDITION

# AIRCRAFT ACCIDENT AND INCIDENT INVESTIGATION

Differences between the national regulations and practices of Contracting States and the corresponding International Standards and Recommended Practices contained in Annex 13, as notified to ICAO in accordance with Article 38 of the *Convention on International Civil Aviation* and the Council's resolution of 21 November 1950.

DECEMBER 1995

## RECORD OF AMENDMENTS TO SUPPLEMENT

No.	Date	Entered by	No.	Date	Entered by

## AMENDMENTS TO ANNEX 13 ADOPTED OR APPROVED BY THE COUNCIL SUBSEQUENT TO THE EIGHTH EDITION ISSUED JULY 1994

No.	Date of adoption or approval	Date applicable	No.	Date of adoption or approval	Date applicable

## 1. Contracting States which have notified ICAO of differences

The Contracting States listed below have notified ICAO of differences which exist between their national regulations and practices and the International Standards and Recommended Practices of Annex 13, Eighth Edition, or have commented on their implementation.

The page numbers shown for each State and the dates of publication of those pages correspond to the actual pages in this Supplement.

State	Date of notification	Pages in Supplement	Date of publication
Argentina	3/8/94	1	28/12/95
Austria	10/11/94	1	28/12/95
Denmark	26/9/94	1	28/12/95
Finland	4/10/94	1	28/12/95
Greece	4/7/95	1	28/12/95
Iceland	25/7/94	1	28/12/95
India	26/12/94	1	28/12/95
Iran, Islamic Republic of	31/10/94	1	28/12/95
Netherlands, Kingdom of the	29/9/94	1	28/12/95
Russian Federation	7/10/94	1	28/12/95
Sweden	23/8/94	1	28/12/95
Switzerland	9/9/94	1	28/12/95
Tunisia	10/10/94	1	28/12/95
United Kingdom	11/10/94	1	28/12/95
United States	26/10/94	1	28/12/95
Vanuatu	5/8/94	1	28/12/95

## 2. Contracting States which have notified ICAO that no differences exist

State	Date of notification	State	Date of notification
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Bahrain	21/6/94	Maldives	13/9/94
Bangladesh	10/12/94	Monaco	1/7/94
Barbados	2/6/94	Oman	21/9/94
Belize	18/10/94	Pakistan	11/10/94
Canada	7/10/94	Papua New Guinea	13/10/94
Costa Rica	10/2/95	Qatar	17/10/94
Egypt	27/8/94	Seychelles	4/7/94
Estonia	27/9/94	Spain	4/7/94
Fiji	24/5/94	Togo	21/7/94
Gabon	11/7/94	Uruguay	21/9/94
Germany	7/9/94	Uzbekistan	5/10/94
Haiti	25/10/94	Venezuela	1/11/95
Jordan	6/7/94	Zambia	27/9/94

## 3. Contracting States from which no information has been received

Niger Afghanistan Georgia Albania Ghana Nigeria Algeria Grenada Norway Angola Guatemala Palau Antigua and Barbuda Guinea Panama Armenia Guinea-Bissau Paraguav Australia Guyana Peru Azerbaijan Honduras Philippines Bahamas Poland Hungary Belarus Indonesia Portugal

BelgiumIraqRepublic of KoreaBeninIrelandRepublic of Moldova

BhutanIsraelRomaniaBoliviaItalyRwandaBosnia and HerzegovinaJamaicaSaint Lucia

Botswana Japan Saint Vincent and the Grenadines

Brazil Kazakhstan San Marino

Brunei Darussalam Kenya Sao Tome and Principe

Kiribati Bulgaria Saudi Arabia Burkina Faso Kuwait Senegal Burundi Sierra Leone Kyrgyzstan Lao People's Democratic Republic Cambodia Singapore Slovakia Cameroon Latvia Cape Verde Lebanon Slovenia Central African Republic Lesotho Solomon Islands

Chad Liberia Somalia Chile South Africa Libyan Arab Jamahiriya Sri Lanka China Lithuania Colombia Luxembourg Sudan Comoros Madagascar Suriname Malawi Congo Swaziland

Cook Islands Malaysia Syrian Arab Republic

Côte d'IvoireMaliTajikistanCroatiaMaltaThailand

Cuba Marshall Islands The former Yugoslav Republic of

CyprusMauritaniaMacedoniaCzech RepublicMauritiusTonga

Democratic People's Republic Mexico Trinidad and Tobago

of Korea Micronesia, Federated States of Turkey
Djibouti Mongolia Turkmenistan
Dominican Republic Morocco Uganda
Ecuador Mozambique Ukraine

El Salvador Myanmar United Arab Emirates
Equatorial Guinea Namibia United Republic of Tanzania

Eritrea Nauru Viet Nam Ethiopia Nepal Yemen France New Zealand Zaire Gambia Nicaragua Zimbabwe

## 4. Paragraphs with respect to which differences have been notified

Paragraph	Differences notified by	Paragraph	Differences notified by
General	Vanuatu	5.17	India
		5.24.1	Tunisia
Chapter 1		5.25	India
Definitions	Argentina		Tunisia
	Russian Federation	5.25 h)	United States
		5.26 b)	United States
2.1	India		
		6.9	India
3.4	India		United Kingdom
	Iran, Islamic Republic of	6.13	Sweden
			United States
Chapter 4	Austria		
4.7	Argentina		
4.8	Iran, Islamic Republic of		
Chapter 5	Austria		
5.3	Greece		
5.3.1	Greece		
5.12	Austria		
	Denmark		
	Finland		
	Iceland		
	Netherlands, Kingdom of the		
	Sweden		
	Switzerland		
	United States		

**Definitions** 

The definition of "accident" in the Argentine regulations reads:

"For the purposes of the application of this Decree, an aircraft accident shall be understood as any event which occurs while the aircraft is operated and which causes the death of or injuries to any person or damage to the aircraft or which causes the aircraft to cause these."

The difference is that although much shorter, the Argentine definition covers more fields in which an accident investigation must be conducted. It is left to the judgement of the official authorities which conduct the investigation whether to conduct an extensive or abridged inquiry.

In any case this definition applies only to aircraft registered in Argentina. On the other hand, ICAO's regulations are applied for foreign aircraft.

#### **CHAPTER 4**

4.7 Accident reporting is mandatory under Argentine regulations. The same is not true for a serious incident with no personal injuries and/or material damage.

The difference lies in the fact that since there is no obligation to report a serious incident with no personal injuries and/or material damage, it may not be reported by whoever is responsible for or knows about it. Consequently the State of Occurrence cannot notify the corresponding Contracting States or ICAO when it has no knowledge of it.

General

Since there is no regulation regarding the investigation of incidents in Austrian law yet, notification according to Chapter 4 cannot be guaranteed.

#### **CHAPTER 5**

General

On the basis of Austrian aviation law it is in the meantime not possible to investigate incidents in the same way as accidents. Austria has to change some items after becoming a member of the European Community, with effect of these changes there will also be a regulation in Austrian law regarding the investigation of incidents.

5.12

Austrian Law does not allow compliance with 5.12 — Disclosure of records. Pending an investigation records may be treated as confidential, but such confidential treatment expires the very moment the Final Report has been released.

Paragraph 5.12 is inconsistent with the constitutional Freedom of Information Act in Denmark. Present Danish legislation precludes any possibility to guarantee that the records listed could be afforded any protection from disclosure.

Although no guarantee can be given, all practical steps will be taken to minimize the extent and occurrence of such disclosures.

5.12 Finnish legislation is not in compliance with paragraph 5.12 (disclosure of records). During an investigation most records are treated as confidential but, once the investigation is completed, such confidential treatment expires, however, with some exceptions (e.g. private medical information). All practical steps will be taken to minimize the disadvantages caused by any disclosure.

- 5.3 Not applicable.
- 5.3.1 Not applicable. AIP Greece states:

The Search and Rescue area covers an area coinciding with the Athinai FIR. In accordance with the Regional Plan, approved by the Council of the ICAO, Greece is recognized as the only provider State to assume responsibility of search and rescue within Athinai FIR.

No absolute guarantee can be given, that the records will not be disclosed, but all practical steps will be taken, however, to minimize the extent and occurrence of such disclosures.

2.1 It is not considered practicable to implement the revised paragraph 2.1. India will continue to follow the pre-revised provision.

#### **CHAPTER 3**

3.4 It may not be possible to fully comply with this provision. Its status will, therefore, be treated as recommendatory.

#### **CHAPTER 5**

- 5.17 It may not be possible to fully comply with this provision. Its status will, therefore, be treated as recommendatory.
- 5.25 It may not be possible to fully comply with this provision. Its status will, therefore, be treated as recommendatory.

#### **CHAPTER 6**

6.9 It may not be possible to fully comply with this provision. Its status will, therefore, be treated as recommendatory.

3.4 The Islamic Republic of Iran notified difference with paragraph 3.4.

## **CHAPTER 4**

4.8 The Islamic Republic of Iran notified difference with paragraph 4.8.

5.12 As Dutch law puts great emphasis on publicity, it is not possible to determine in general that records, specified in 5.12, shall not be made available for purposes other than accident or incident investigation if disclosure of such records might have an adverse effect on the availability of information in that or any

future investigation.

However, a statement of a person during the investigation may not be used as evidence in a lawsuit. Next to this it is possible to exclude certain information from the final report where publication is overridden by the importance of:

a) detection and prosecution of criminal acts;

- b) respect for privacy and protection of medical and psychological test results in individual cases;
- c) avoiding disproportional advantage or disadvantage of those concerned or of third parties;
- d) the requested confidential treatment of company and manufacturing data and where the data have been obtained from another State and the State in question has not given permission for publication.

**Definitions** 

"Accident". The fatality of any person on board the aircraft, irrespective of whether that person is one of the passengers and crew or not, is an indication of an accident. The occurrence of injuries to persons not on board the aircraft is not considered as an indication of an accident.

The suffering of severe injuries by anyone is not considered as an indication of an accident.

5.12 This paragraph is inconsistent with the constitutional Freedom of Information in Sweden.

## CHAPTER 6

This paragraph is inconsistent with the constitutional Freedom of Information in Sweden.

5.12 Swiss legislation requires that all documents be made available to judicial authorities and aviation authorities.

Regarding the public and the final report Switzerland has no problems with this paragraph.

- 5.24.1 This paragraph will continue to be considered as a Recommendation.
- This paragraph will continue to be considered as a Recommendation, keeping the formulation of Amendment 8.

6.9 United Kingdom law requires that comments on draft final reports be received within 28 days unless an extension of that time is granted.

5.12

Full exchange of information is vital to effective accident investigation and prevention. The United States supports, in principle, measures that are intended to facilitate the development and sharing of information. The laws of the United States require the determination and public reporting of the facts, circumstances, and probable cause of every civil aviation accident. This requirement does not confine the public disclosure of such information to an accident investigation. However, the laws of the United States do provide some protection against public dissemination of certain information of a medical or private nature.

Also, United States law prohibits the disclosure of cockpit voice recordings to the public and limits the disclosure of cockpit voice recording transcript to that specific information which is deemed pertinent and relevant by the investigative authority. However, United States Courts can order the disclosure of the foregoing information for other than accident investigation purposes. The standard for determining access to this information does not consider the adverse domestic or international effects on investigations that might result from such access.

5.25 h)

Investigative procedures observed by the United States allow full participation in all progress and investigation planning meetings; however, deliberations related to analysis, findings, probable causes, and safety recommendations are restricted to the investigative authority and its staff. However, participation in these areas is extended through timely written submissions, as specified in paragraph 5.25 i).

5.26 b)

The United States supports, in principle, the privacy of the State conducting the investigation regarding the progress and the findings of that investigation. However, the laws of the United States facilitate the public disclosure of information held by United States government agencies and United States commercial business. The standard for determining public access to information requested from a United States government agency or a commercial business does not consider or require the expressed consent of the State conducting the investigation.

#### **CHAPTER 6**

6.13

The United States supports the principle of not circulating, publishing, or providing access to a draft report of any part thereof unless such a report or document has already been published or released by the State which conducted the investigation. However, the laws of the United States facilitate the public disclosure of information held by government agencies and commercial business. The United States government may not be able to restrict public access to a draft report or any part thereof on behalf of the State conducting the investigation. The standard for determining public access to information requested from a United States government agency or a commercial business does not consider or require the expressed consent of the State conducting an investigation.

General

Vanuatu does not have any legislation covering Annex 13 and it is not known when such legislation will be introduced.